



City of Ceres • City of Hughson • City of Modesto • City of Newman • City of Oakdale • City of Patterson  
City of Riverbank • City of Turlock • City of Waterford • County of Stanislaus

---

**VALLEY VISION STANISLAUS (VVS) STEERING COMMITTEE  
STANCOG BOARD ROOM  
1111 I STREET, SUITE 308  
MODESTO, CA  
TUESDAY, JULY 10, 2018  
1:00 PM**

Committee Agendas and Minutes: Committee agendas, minutes and copies of items to be considered by the StanCOG Committee are available at least 72 hours prior to the meeting at the StanCOG offices located at 1111 "I" Street, Suite 308, Modesto, CA during normal business hours. The documents are also available on StanCOG's website at [www.stancog.org](http://www.stancog.org).

Materials related to an item on this Agenda submitted to the Committee after distribution of the agenda packet are available for public inspection at the address listed above during normal business hours. These documents are also available on StanCOG's website, subject to staff's ability to post the documents before the meeting.

Public Comment Period: Matters under the jurisdiction of the Committee, and not on the posted agenda, may be addressed by the general public at the beginning of the regular agenda and any off-agenda matters before the Committee for consideration. However, California law prohibits the Committee from taking action on any matter which is not on the posted agenda unless it is determined to be an emergency by the Committee. Any member of the public wishing to address the Committee during the "Public Comment" period will be limited to 5 minutes unless the Chair of the Committee grants a longer period of time. At a Special Meeting, members of the public may address the Board on any item on the Agenda at the time the item is considered by the Board.

Public Participation on a Matter on the Agenda: Please step to the podium at the time the agenda item is announced by the Chairperson. In order to ensure that interested parties have an opportunity to speak, any person addressing the Committee will be limited to a maximum of 5 minutes unless the Chair of the Committee grants a longer period of time.

Reasonable Accommodations: This Agenda shall be made available upon request in appropriate alternative formats to persons with a disability, as required by the Americans with Disabilities Act of 1990 (42 U.S.C. § 12132) and the Ralph M. Brown Act (California Government Code § 54954.2). Persons requesting a disability related modification or accommodation in order to participate in the meeting should contact Cindy Malekos at (209) 525-4600 during regular business hours at least 72 hours prior to the time of the meeting to enable StanCOG to make reasonable arrangements to ensure accessibility to this meeting.

Notice Regarding Non-English Speakers: StanCOG Committee meetings are conducted in English and translations to other languages is not provided. Anyone wishing to address the Committee is advised to have an interpreter or to contact Cindy Malekos at (209) 525-4600 during regular business hours at least 72 hours prior to the time of the meeting so that StanCOG can provide an interpreter.

Aviso con Respecto a Personas que no Hablan el Idioma de Inglés: Las reuniones del los Comités del Consejo de Gobiernos de Stanislaus son conducidas en Inglés y traducciones a otros idiomas no son disponibles. Cualquier persona que desea dirigirse al Comité se le aconseja que traiga su propio intérprete o llame a Cindy Malekos al (209) 525-4600 durante horas de oficina regulares o a lo menos 72 horas antes de la reunión del Consejo de Gobiernos de Stanislaus, para proporcionarle con un intérprete.

## **AGENDA**

- 1. CALL TO ORDER**
- 2. ROLL CALL**

**3. PUBLIC COMMENTS**

*These matters may be presented only by interested persons in the audience. Discussion is limited to five minutes or at the discretion of the Chair.*

**4. CONSENT CALENDAR**

- A. Motion to Approve Valley Vision Stanislaus Steering Committee Minutes of 1/3/18

**5. DISCUSSION/ACTION ITEMS**

- A. Draft 2018 Regional Transportation Plan/Sustainable Communities Strategy (RTP/SCS) and Programmatic Environmental Impact Report (EIR) Update

**6. EXECUTIVE DIRECTOR REPORT**

**7. MEMBER REPORTS**

**8. ADJOURNMENT**

**Next VVS Meeting:**

**July 31, 2018 (Wednesday) @ 1:00 pm**

**StanCOG Board Room**

**1111 I Street, Suite 308**

**Modesto, CA 95354**



**StanCOG**  
Stanislaus Council of Governments

# CONSENT CALENDAR

---

**VALLEY VISION STANISLAUS STEERING COMMITTEE**  
**StanCOG Board Room**  
**1111 I Street, Suite 308**  
**Modesto, CA**

**Minutes January 3, 2018 (Tuesday)**  
**1:00 pm**

**MEMBERS PRESENT:** Angela Freitas (Stanislaus County); Tom Westbrook (City of Ceres); Jaylen French (City of Hughson); Patrick Kelly (City of Modesto); Stephanie Ocasio (City of Newman); Donna Kenney (City of Riverbank); Katie Quintero (City of Turlock); David Niskanen (City of Waterford); Richard O'Brien (Policy Board Representative); Edgar Garibay (Environmental Justice Representative); John Beckman (Building Industry Representative)

**ALSO PRESENT:** Rosa De León Park, Elisabeth Hahn, Stephen Hanamaikai, Arthur Chen, Debbie Trujillo (StanCOG); Jim Damkowitch (Kimley Horn & Associates, Inc.); Chelsey Payne (Mintier Harnish); Veronica Tovar (Catholic Charities)

**1. CALL TO ORDER**

Chair Richard O'Brien called the meeting to order at 1:00 p.m.

**2. ROLL CALL**

**3. PUBLIC COMMENTS - None**

**4. CONSENT CALENDAR**

**A. Motion to Approve Special VVS Minutes of 12-5-17**

**\*By Motion (John Beckman/City of Turlock), and a unanimous vote, the Committee approved the minutes of 12-5-17.**

## 5. DISCUSSION/ACTION ITEMS

### A. Motion to Recommend Policy Board Identify and Select the 2018 Regional Transportation Plan/Sustainable Communities Strategy (RTP/SCS) Scenario

Elisabeth Hahn thanked members for their participation in the coordinated effort of the 2018 RTP/SCS. She mentioned how important this process was for updating the RTP/SCS; for meeting SB 375 requirements for reducing GHG emissions; and for ensuring state and federal funding for transportation projects.

Jim Damkowitch provided an overview of the key milestones to date and presented the staff recommended preferred scenario for the 2018 RTP/SCS. He mentioned that the Notice of Preparation of the environmental review process was issued on December 20<sup>th</sup> and a public hearing would be held on January 10, 2017. The Final EIR will be completed in mid-late June and certification of the Final EIR and adoption of the RTP/SCS will be completed in July 2018.

Mr. Damkowitch briefly touched on information provided, in response to member requests, following the December 5<sup>th</sup> VVS meeting regarding the following items: 1) land use allocation process and output from the Envision Tomorrow model; 2) sub-area performance measure results; 3) draft project lists by scenario and; 4) the correction of jurisdictional boundaries on the scenario boards.

Discussion took place amongst members regarding how well each of the scenarios matched up to the local jurisdiction's general plans, with the County and the cities of Newman and Turlock expressing that going beyond scenario 1, the other scenarios depart more and more from what is in the local jurisdiction's general plans. Chelsey Payne, with Mintier Harnish, briefly went over the process that staff used, which included each jurisdiction's input on their individual general plan growth patterns, in the development of the scenarios. The Environmental Justice representative questioned how each of the scenarios serves the environmental justice communities with alternative modes of transportation. Jim Damkowitch responded by stating scenarios 2, 3 and 4 results in a greater percentage of environmental justice communities and households within close proximity to good transit than in scenario 1.

Jim Damkowitch provided a quick review of each of the scenarios and staff's conclusion of recommending Scenario 2, Infill and Redevelopment, as the preferred 2018 RTP/SCS Scenario. He also stated that the California Air Resources Board has decided that they will not be revising GHG reduction targets. The targets will be a 5 percent reduction for the year 2020 and 10 percent reduction for 2035 that were in effect for the 2014 RTP/SCS. He reiterated the importance of meeting the GHG targets and that scenario 2 would meet that goal. He mentioned that scenario 2 was the staff recommended scenario for the following reasons: 1) from a performance perspective, it is comparable to Scenario 3; 2) it is more in line with the local agency projects lists; 3) it is in keeping with ARB's expectations to move beyond business as usual; 4) and is consistent with what the StanCOG Policy Board approved for the 2014 RTP/SCS. He stated that this recommendation would go before the Policy Board at their January 17<sup>th</sup> meeting to identify and adopt a preferred scenario.

Veronica Tovar of Catholic Charities expressed her agreement with the public outreach results in supporting scenarios 3 and 4, which help to improve the health of those located in environmental justice communities by promoting more active transportation projects.

Chair O'Brien then took a member poll vote as to their choice of the preferred scenario for the 2018 RTP/SCS, the results of which are reflected in the table shown below.

<b>Valley Vision Stanislaus Steering Committee Results of Member Poll Vote</b>	
<b>Tier I Members</b>	<b>Scenario</b>
StanCOG Policy Board	2
City of Modesto	2
City of Ceres	2
City of Hughson	2
City of Newman	1
City of Oakdale	not present
City of Patterson	not present
City of Riverbank	2
City of Turlock	1
City of Waterford	2
Stanislaus County	1 or 2, undecided
Local Agency Formation Commission	not present
<b>Tier II</b>	<b>Scenario</b>
Citizens Advisory Committee Representative	not present
Environmental Justice Representative	3
Building Industry Representative	1

**\*By Motion (John Beckman/City of Modesto)**, and a unanimous vote, the Committee moved to present the member poll votes of the scenario selection to the Policy Board.

**6. EXECUTIVE DIRECTORS REPORT - NONE**

**7. MEMBER REPORTS - NONE**

**8. ADJOURNMENT**

Chair O'Brien adjourned the meeting at 2:02 p.m.

***Next Scheduled VVS Meeting:***

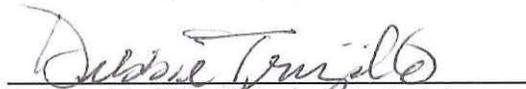
**February 6, 2018 (Tuesday) @ 1:00 p.m.**

**StanCOG Board Room**

**1111 I Street, Suite 308**

**Modesto, CA**

Minutes Prepared By:

  
Debbie Trujillo, Planning Technician



**StanCOG**  
Stanislaus Council of Governments

# DISCUSSION & ACTION ITEMS



---

**TO:** Valley Vision Stanislaus Steering Committee (VVS) **Staff Report**  
**FROM:** Elisabeth Hahn, Principal Planner **Discussion**

**DATE:** July 5, 2018

**SUBJECT:** Draft 2018 Regional Transportation Plan/Sustainable Communities Strategy (RTP/SCS) and Programmatic Environmental Impact Report (EIR)

---

### **Background**

Every four years the State of California and the federal government require that regional transportation planning agencies/metropolitan planning organizations update their respective Regional Transportation Plans/Sustainable Communities Strategies (RTP/SCS) and prepare an accompanying Programmatic Environmental Impact Report (EIR).

The RTP is the region's 25-year, financially-constrained blueprint for future transportation investments based on specific transportation goals and objectives defined by StanCOG with input from the Valley Vision Stanislaus Steering Committee (VVS), the general public and other stakeholders.

Pursuant to Senate Bill 375 (SB 375), the Sustainable Communities and Climate Protection Act of 2008, each MPO must prepare an enhanced land use element called a Sustainable Communities Strategy (SCS) as part of the RTP. The SCS sets forth a vision for the region's anticipated growth, taking into account the transportation, housing, environmental, and economic needs of the region. The SCS is a proposed plan by which the region will meet its greenhouse gas (GHG) emission reduction targets established by the California Air Resources Board (CARB).

The Draft EIR presents a program level analysis of potential environmental impacts related to the implementation of the 2018 RTP/SCS, as required by the California Environmental Quality Act (CEQA).

### **Discussion**

Since the last VVS meeting, held on January 3, 2018, the following activities and milestones have been achieved.

### ***Policy Board Action***

The Policy Board, during their January 17, 2018 meeting, identified Scenario 2, Infill and Redevelopment, as the preferred scenario with a unanimous vote of 13 to 0.

### ***RTP/SCS Public Participation Plan***

StanCOG has implemented a comprehensive public outreach program to support an open, transparent planning process and encourage active participation of the general public, local governments, and a broad range of other interested stakeholders throughout the planning process. The RTP/SCS Public Participation Plan, a guiding document for implementation of the public outreach effort, is presented in Appendix P of the Draft RTP/SCS.

### ***Notice of Preparation and EIR Public Scoping Meeting***

Following StanCOG's filing of the Notice of Preparation to prepare a Programmatic EIR on December 21, 2017, a public scoping meeting was held on January 10, 2018 to solicit public input regarding the scope and content of the Programmatic EIR. Spanish translation services were made available for the scoping meeting.

### ***Notice of Availability to Release the Draft RTP/SCS and EIR for Public Review and Comment***

StanCOG issued a Notice of Availability on May 11, 2018 to release the Draft RTP/SCS and EIR for a 55-day public review and comment period, which closed on July 5, 2018.

### ***Public Workshops***

Staff initiated the third and final round of public workshops to solicit input on the Draft 2018 RTP/SCS and EIR in the cities of Turlock, Patterson, and Modesto on May 14, May 21, and May 22, 2018, respectively. The presentation in Patterson was conducted in both English and in Spanish.

### ***Public Hearings***

Following the public workshops and release of the Draft, the first of two public hearings was conducted as part of a regularly scheduled StanCOG Policy Board meeting, held on Wednesday, June 20, 2018, for the purpose of soliciting comments on the Draft 2018 RTP/SCS and the accompanying PEIR. The second public hearing will be held at the Ceres Community Center on Wednesday, July 18, 2018. Spanish translation services are being made available for all public workshops and hearings.

### ***Financial Constraint***

The RTP/SCS includes sufficient financial information for demonstrating that projects in the Plan can be implemented using committed, available, or reasonably available revenue sources, with reasonable assurance that the federally supported transportation system is being adequately operated and maintained. Thus, the plan is determined to be financially constrained, meaning the

total project cost associated with the plan does not exceed the estimate of reasonably available revenue within the lifetime of the plan (based upon the 2042 horizon year). The total revenue estimate is included as Attachment 1.

***SB 375/Greenhouse Gas (GHG) Target Demonstration***

Per Senate Bill 375 (SB 375), the California Air Resources Board’s current GHG reduction targets for StanCOG’s 2018 RTP/SCS are a 5 percent per capita reduction in greenhouse gas (GHG) by 2020, and 10 percent by 2035 relative to 2005 levels.

The Three County Travel Demand Model for the 2018 RTP/SCS was employed in conjunction with the California Air Resources Board’s Emissions Factor Model (EMFAC14) to assess air quality emissions from on-road vehicles in California.

The Analysis results of Scenario 2, Infill and Redevelopment, were obtained from EMFAC14. With the application of off model strategies and CARB’s CO2 adjustment methodology, the Preferred Scenario (Scenario 2) meets the GHG emission reduction targets established by CARB.

The results of the GHG analysis are summarized in the following table.

<b>GHG Target Analysis Results</b>		
<b>Year</b>	<b>2020</b>	<b>2035</b>
SB 375 Target	-5%	-10%
2018 RTP/SCS Plan	-7.1%	-11.1%

***Air Quality Conformity***

Currently, the San Joaquin Valley (or portions thereof) are designated as non-attainment areas with respect to air quality. Federal law requires that Stanislaus County demonstrate that its Regional Transportation Plan and Federal Transportation Improvement Program (FTIP) are in conformity with the Clean Air Act. The 2018 RTP/SCS (and 2019 FTIP) are in conformity with the requirements of the Federal Clean Air Act Amendments and applicable State Implementation Plans for air quality. The Conformity Analysis is presented as Appendix S of the Draft 2019 Federal Transportation Improvement Program.

***Draft Programmatic Environmental Impact Report (EIR) Findings***

The Draft Environmental Impact report assesses the potential impacts of the proposed project compilation of the transportation system improvement projects proposed by StanCOG as part of the Draft 2018 RTP/SCS and identifies mitigation measures for significant impacts, and the level of significance after the implementation of these measures.

### *Next Steps*

A VVS meeting is anticipated to be held prior to the next Policy Board meeting for VVS members to consider a recommendation for the Policy Board adoption of the final plan. The recommendation is scheduled to be brought to the Policy Board for their adoption of the Final 2018 RTP/SCS and EIR on August 15, 2018.

Should you have any questions regarding this staff report, please contact Elisabeth Hahn, Principal Planner, by phone at (209) 525-4633 or via e-mail at [ehahn@stancog.org](mailto:ehahn@stancog.org).

Attachment:

1. Revised Draft Revenue Estimate

REVENUE SOURCES		TOTAL	
LOCAL	Local funding (Gas Tax, Prop 42, Development Impact Fees, General Fund)	\$900,915,498	
	Transit Fares	\$148,741,074	
	Local Transportation Funds (LTF)	\$687,720,894	
	Local Transportation Funds (LTF Non Motorized)	\$14,630,374	
	LOCAL TOTAL (W/ TAX)	<b>\$1,752,007,840</b>	
STATE	State Highway Operations and Protection Program (SHOPP)	\$986,086,479	
	State Transportation Improvement Program (STIP)		
	STIP: RIP	\$130,905,000	
	STIP: IIP	\$0	
	Public Transportation Account (PTA)	\$0	
	State Transit Assistance (STA)	\$85,072,055	
	Highway Maintenance (HM)	\$208,500,000	
	State and/or Federal Aviation Funds		
	Federal Aviation Funds	\$42,540,927	
	State Aviation Funds	\$957,226	
	SB 132		
	SB 132: ACE Extension	\$164,092,820	
	SSARP	\$19,985,875	
	ATP (Competitive)		
	Statewide Call	\$71,499,657	
	MPO Call	\$22,903,861	
	SB1		
	SB1 ATP Augmentation Funding (for Statewide Call)	\$35,000,894	
	SB1 ATP Augmentation Funding (for MPO Call)	\$21,109,914	
	SHOPP (SB1 funding)	\$1,385,452,044	
	Local Streets and Roads	\$308,389,490	
	SB1 STIP Augmentation	\$0	
	State Rail Assistance <sup>1</sup>	\$31,044,727	
	Additional State Transit Assistance (via SB1)		
	Projected allocation via new 3.5% increase to diesel fuel sales tax	\$21,294,667	
	Projected allocation via new transportation improvement fee (TIF)	\$10,489,349	
	Transit and Intercity Rail Capital Project	\$48,000,000	
	Trade Corridor Enhancement Program	\$16,200,000	
	Solutions for Congested Corridors	\$182,296,322	
	Sustainable Communities Planning Grant	\$19,726,394	
	Adaptation Planning Grant	\$400,000	
	STATE TOTAL without SSARP, ATP, and SB1	<b>\$1,618,154,507</b>	
STATE TOTAL with SSARP, ATP, and SB1	<b>\$3,811,947,701</b>		
FEDERAL	Federal Transit Formula (5307, 5311, 5339 Combined)		
	5307, 5311, 5339 Total	\$267,071,444	
	Federal Transit Formula 5310	\$11,301,023	
	Federal Transit Total	<b>\$278,372,466</b>	
	Congestion Mitigation and Air Quality (CMAQ)	\$243,271,665	
	Surface Transportation Block Grant Program (STBGP)	\$162,371,370	
	Highway Safety Improvement Program (HSIP)	\$64,039,580	
	Highway Bridge Program (HBP)	\$39,184,772	
	Rail/Highway Grade Crossing Protection (USC Section 130)	\$6,830,965	
	High Priority Projects and Demo	\$0	
	Federal Highway Total	<b>\$515,698,351</b>	
	FEDERAL (Highway and Transit) TOTAL	<b>\$794,070,818</b>	
	MEASURE L	Measure L	
		Local Streets and Roads (50%)	\$480,150,000
		Traffic Management (10%)	\$96,030,050
		Bike and Ped Improvements (5%)	\$48,015,000
Regional Projects (28%)		\$268,884,000	
Transit Providers (7%)		\$67,221,000	
Total Measure L		<b>\$960,300,050</b>	
<b>Total with SB1, ATP, SSARP, and Measure L (w/ Tax)</b>		<b>7,318,326,409</b>	
<b>Total without SB1, ATP, SSARP, and Measure L (w/ Tax)</b>		<b>4,164,233,165</b>	