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City of Riverbank • City of Turlock • City of Waterford • County of Stanislaus

SOCIAL SERVICES TRANSPORTATION ADVISORY COUNCIL MEETING
STANCOG BOARD ROOM
1111 I STREET, SUITE 308
MODESTO, CA
TUESDAY, SEPTEMBER 5, 2017
9:00 AM

Committee Agendas and Minutes: Committee agendas, minutes and copies of items to be considered by the StanCOG Committee are available at least 72 hours prior to the meeting at the StanCOG offices located at 1111 "I" Street, Suite 308, Modesto, CA during normal business hours. The documents are also available on StanCOG's website at www.stancog.org/committees.shtm.

Materials related to an item on this Agenda submitted to the Committee after distribution of the agenda packet are available for public inspection at the address listed above during normal business hours. These documents are also available on StanCOG's website, subject to staff's ability to post the documents before the meeting.

Public Comment Period: Matters under the jurisdiction of the Committee, and not on the posted agenda, may be addressed by the general public at the beginning of the regular agenda and any off-agenda matters before the Committee for consideration. However, California law prohibits the Committee from taking action on any matter which is not on the posted agenda unless it is determined to be an emergency by the Committee. Any member of the public wishing to address the Committee during the "Public Comment" period will be limited to 5 minutes unless the Chair of the Committee grants a longer period of time. At a Special Meeting, members of the public may address the Board on any item on the Agenda at the time the item is considered by the Board.

Public Participation on a Matter on the Agenda: Please step to the podium at the time the agenda item is announced by the Chairperson. In order to ensure that interested parties have an opportunity to speak, any person addressing the Committee will be limited to a maximum of 5 minutes unless the Chair of the Committee grants a longer period of time.

Reasonable Accommodations: This Agenda shall be made available upon request in appropriate alternative formats to persons with a disability, as required by the Americans with Disabilities Act of 1990 (42 U.S.C. § 12132) and the Ralph M. Brown Act (California Government Code § 54954.2). Persons requesting a disability related modification or accommodation in order to participate in the meeting should contact Cindy Malekos at (209) 525-4600 during regular business hours at least 72 hours prior to the time of the meeting to enable StanCOG to make reasonable arrangements to ensure accessibility to this meeting.

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AGENDA

- 1. CALL TO ORDER**
- 2. ROLL CALL**

3. PUBLIC COMMENTS

These matters may be presented only by interested persons in the audience. Discussion is limited to five minutes or at the discretion of the Chair.

4. PRESENTATIONS

- A. Bike to Work Month 2017 Results
- B. Whole Community Planning for Emergencies and Disasters

5. CONSENT CALENDAR

- A. Motion to Approve SSTAC Minutes of 8-1-17

6. DISCUSSION/ACTION ITEMS

- A. Motion to Recommend Policy Board Approve by Resolution the 2015-2017 FTA 5310 Regional Project Priority List
- B. 2018 Regional Transportation Plan/Sustainable Communities Strategy (RTP/SCS) Update
- C. Transportation Development Act (TDA) Amendment Update

7. TRANSIT MANAGER/MOVE REPORTS

8. CALTRANS REPORT

9. EXECUTIVE DIRECTOR REPORT

10. MEMBER REPORTS

11. ADJOURNMENT

Next Regularly Scheduled SSTAC Meeting:

September 26, 2017 (Tuesday) @ 9:00 am

StanCOG Board Room

1111 I Street, Suite 308

Modesto, CA



StanCOG
Stanislaus Council of Governments

CONSENT CALENDAR

SOCIAL SERVICES TRANSPORTATION ADVISORY COUNCIL (SSTAC) MEETING
StanCOG Board Room
1111 I Street, Suite 308
Modesto, CA
Minutes of August 1, 2017 (Tuesday)
9:00 am

MEMBERS PRESENT: Adam Barth (City of Modesto); Lillian Castigliano (Commission on Aging); Stacie Morales (MOVE); Simona Rios (Catholic Charities); George Sharp; Carla Strong (Howard Training Center)

ALSO PRESENT: Scott Medeiros (City of Turlock); Annette Borelli, Juan Portillo (Stanislaus County); Elisabeth Hahn, Stephen Hanamaikai, Karen Kincy, Debbie Trujillo (StanCOG); Phyllis Jordan (Member of the Public)

1. CALL TO ORDER

Chair Stacie Morales called the meeting to order at 9:00 a.m.

2. ROLL CALL

3. PUBLIC COMMENTS

Phyllis Jordan, requested contact information for Modesto Area Express regarding bus stop, sidewalk and road repair within the City of Modesto. Adam Barth, MAX Transit Manager responded and let Ms. Jordan know that he could assist her with her questions.

4. CONSENT CALENDAR

A. Motion to Approve SSTAC Minutes of 5-2-17

***By Motion (Lillian Castigliano/Simona Rios),** and unanimous vote, the Council approved the minutes of 5-2-17.

5. DISCUSSION/ACTION ITEMS

A. Motion to Nominate FY 2017/18 Social Services Transportation Advisory Council Chair and Vice-Chair

Elisabeth Hahn provided members with a quick overview of the process to nominate a chair and vice-chair.

***By Motion (Carla Strong/Simona Rios)**, and unanimous vote, the Council nominated Stacie Morales and Lillian Castigliano to continue as Chair and Vice-Chair for FY 2017/18 Social Services Transportation Advisory Council.

B. Transportation Development Act (TDA) Amendment Update

Stephen Hanamaikai reported that staff had met in July with transit operators and a few City Managers to discuss current fare box ratio requirements and the possible amendment to TDA law for the Stanislaus Region. He said there was interest in developing a performance metric that would allow the transit operators to operate their service more freely rather than the current fare box requirement of 10 to 20 percent. He mentioned that Rosa De León Park, StanCOG Executive Director, had met with staff from Senator Anthony Canella's office to discuss the request for the amendment of the fare box requirement. He stated staff from Senator Canella's office requested more information to be provided by August/September so that their staff can prepare an amendment packet to be presented to the State Committees in November/December for consideration and possible approval in April/May by the Governor. He said StanCOG staff would keep members updated on this process.

C. 2018 Regional Transportation Plan/Sustainable Communities Strategy (RTP/SCS)

Elisabeth Hahn provided members with an update on the 2018 RTP/SCS process. She said the RTP/SCS was a long range plan, updated every four years, that links transportation planning with land use as well as air quality in the Stanislaus Region. She mentioned that staff had met with all member agencies to go over and review the status of projects listed in the 2014 RTP/SCS. She went over the various outreach efforts that had taken place to date and went over the schedule of the upcoming workshops and locations that would be provided for the public. She stated the final draft document would go before the Policy Board in June 2018 with final State and Federal approval in October 2018.

6. TRANSIT MANAGERS/MOVE REPORT

Juan Portillo provided a report on StaRT, mentioning that service changes would be effective August 28, 2017. He said bus stops would have updated signage with identification numbers at each stop. He reported that the new interactive bus locator map had been launched on their website. He also stated the free rides program for Modesto Junior College students had begun.

Scott Medeiros provided a report on the Turlock Transit system. He mentioned that service changes were effective July 1st with some fares being lowered. He said that a new discounted program had been implemented for veterans for the fixed route system as well as lower fares for Dial-A-Ride passengers in groups of two or three passengers. He also reported that Dial-A-Ride started a reservation window from 8am to 5pm, Monday through Saturday. He mentioned that a phase two of the Transit Center construction project had begun and that a Request for Proposal for a new contract had gone out. He stated that

several routes would be affected by the closure of Golden State Boulevard and Fulkerth Road Interchange through September and would have detours in place at the Transit Center.

Adam Barth provided a report on MAX services. He mentioned that route and fare changes would be forthcoming and staff was working on improving on-time performance. He said that the elimination of Route 39 to Empire was being considered and reducing service on Route 28 to Salida as well as northeast Modesto Routes 34 and 24. He reported that fares would increase from \$1.50 to \$2.00, transfers from MAX bus to MAX bus would be eliminated, and the monthly day pass would be changed to a time-based pass for 31 days. All of these changes would go to the city council for approval and were proposed to begin in January 2018. He provided a demonstration of a real time bus tracker website that would be launched in October.

Stacie Morales provide a quick update on MOVE. She requested transit operators to provide details of the route changes prior to the change so that MOVE could prepare for the retraining of clients. She also mentioned that there was a new CEO at Paratransit Inc. headquarters and meetings would be scheduled with each transit agency to go over services being provided. She said that applications for the Volunteer Coordinator position were under review.

7. CALTRANS REPORT - NONE

8. EXECUTIVE DIRECTOR'S REPORT

On behalf of Rosa Park, Karen Kincy provided members with a quick update on Measure L funds. She mentioned that target dates to distribute funds to agencies would be in October. She also briefly discussed Senate Bill 1 and said more information would be provided as guidelines were adopted for the various programs that would be implemented.

9. MEMBER REPORTS

Simona Rios reported that Catholic Charities would be holding an appreciation luncheon for volunteers in September. She mentioned that program cuts attributed to the draft federal budget would have an effect on some of the volunteer programs offered at Catholic Charities. She said that the Stanislaus Elder Abuse Prevention Alliance (SEAPA) would be holding their Turlock SAFE Seminar at the Assyrian American Civic Club. She also mentioned that the DA Victim's Services Grant they receive funding for has not had many requests for emergency rides, so they are considering expanding services on a limited basis.

Carla Strong reported that Howard Training Center continued to review their program to better assist their clients with regards to transportation and community integrated employment. She said the Center had recently been awarded a contract to provide school lunches with the Banta School District in Tracy which would help their clients move forward into competitive integrated employment. She also reported that the Center had been awarded the contract for the senior meals program for Stanislaus County which delivers over 15,000 meals to seniors.

Lillian Castigliano reported that the SEAPA seminar was upcoming at the Assyrian American Civic Club in Turlock.

11. ADJOURNMENT

Chair Stacie Morales adjourned the meeting at 10:12 a.m.

Next Regularly Scheduled SSTAC Meeting:

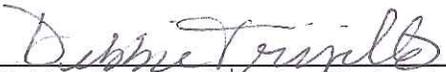
September 5, 2017 (Tuesday) @ 9:00 am

StanCOG Board Room

1111 I Street, Suite 308

Modesto, CA

Minutes Prepared By:



Debbie Trujillo, Planning Technician



StanCOG
Stanislaus Council of Governments

DISCUSSION & ACTION ITEMS



TO: Social Services Transportation Advisory Council

Staff Report
Motion

THROUGH: Rosa De León Park, Executive Director

FROM: Elisabeth Hahn, Principal Planner
Stephen Hanamaikai, Associate Planner

DATE: August 22, 2017

SUBJECT: FFY 2015-2017 FTA 5310 Regional Project Priority List

Recommendation

By Motion:

Recommend the Policy Board approve by Resolution the FFY 2015-2017 FTA Section 5310 regional project list submitted by Howard Training Center, Common Ground Senior Services, and Catholic Charities of the Diocese of Stockton, and authorizing the Executive Director to execute documents required under FTA Section 5310.

Background

The Stanislaus Council of Governments (StanCOG) is working in collaboration with the California Department of Transportation (Caltrans), Division of Rail and Mass Transportation, to administer Federal Fiscal Years (FFY) 2015-17 FTA Section 5310 Enhanced Mobility of Seniors and Individuals with Disabilities Program grant funds.

FTA Section 5310 is a statewide competitive grant program intended to enhance mobility for seniors and persons with disabilities by providing funds for programs to serve the special needs of transit-dependent populations beyond traditional public transportation services and Americans with Disabilities Act (ADA) complementary paratransit services.

For FFYs 2015-17, the State of California will receive approximately \$28 million in FTA 5310 apportionments for large urbanized areas and \$20 million for small urban and rural areas. At least 55% of available funding must be allocated to “Traditional” 5310 projects, which include vehicle and equipment purchases. The remaining 45% may be allocated to “Expanded” 5310 Projects, which include operating assistance and mobility management projects such as MOVE’s

BRIDGES's and Travel Training programs. Projects are 100% federally funded upon FTA approval of Transportation Development credits (Toll Credits). For FFY 2015-17, FTA has been apportioned \$913,014 for allocation to eligible projects in the Stanislaus Region.

As the Regional Transportation and Planning Agency (RTPA) for Stanislaus County, StanCOG is responsible for evaluation of the Traditional project applications for vehicle and equipment purchases and completing a prioritized project list for the Stanislaus Region. Caltrans is responsible for scoring the Expanded project applications. The statewide call for project was announced on January 9, 2017 with a submittal deadline of March 1, 2017. In March, one Expanded application was received from Catholic Charities of the Diocese of Stockton (Catholic Charities); therefore, staff reached out to individual eligible applicants to solicit additional projects. In response, StanCOG received three additional project applications from two private, non-profit organizations for this competitive grant cycle: two (2) Traditional Project applications from Howard Training Center (HTC) and Common Ground Senior Services (Common Ground); one (1) Expanded Project application from Common Ground.

Discussion

As noted above, StanCOG is responsible for the evaluation and priority listing of Traditional project applications for vehicle and equipment purchases using the California Transportation Commission's criteria for establishing project eligibility, project need, project effectiveness, applicant ability, and overall transit coordination efforts. StanCOG staff has reviewed and evaluated the two Traditional project applications for vehicle and equipment purchases received for this grant cycle.

Table 1: FTA Section 5310 Regional Project Priority List

Traditional Project Applications -- Vehicles and Equipment							
Applicant	Project Request	Section I Score	Section II Score	Section III Score	Section IV Score	Total Project Score	Funding Request
HTC	Purchase two (2) small buses	27	15	10	18	70	\$150,000
Common Ground	Purchase six (6) minivans	26	16	13	21	76	\$294,000
Expanded Project Applications (Scored by Caltrans)							
Applicant	Project Request					Funding Request	
Common Ground	Mobility Management					\$33,157	
Catholic Charities	Operating Assistance					\$265,206	
Expanded Funding Total:						\$398,363	
Traditional Funding Total:						\$444,000	
Combined Funding Total:						\$842,363	

As detailed in Table 1 above, HTC has requested \$150,000 for the purchase of two (2) small buses and received a total project score of 70 and Common Ground has requested \$294,000 for the purchase of six (6) minivans and received a total project score of 76. Including the Expanded application funding requests detailed in Table 2, which are scored by Caltrans, the combined total funding request for all projects totals \$842,363.

This item will be presented to the StanCOG Social Service Transportation Advisory Council (SSTAC) and Policy Board and, if approved, these project scores will be forwarded to Caltrans

for compilation into a statewide funding list. Projects from this list will be selected for funding in a ranked order according to their score until all available funds are expended.

If you have any questions regarding this staff report, please contact Stephen Hanamaikai, Associate Planner, at 209-525-4646 or via e-mail at shanamaikai@stancog.org.

Attachment

1. Draft Resolution

**STANISLAUS COUNCIL OF GOVERNMENTS
RESOLUTION
APPROVING THE FFY 2015-17 FTA SECTION 5310 REGIONAL PROJECT LIST
SUBMITTED BY HOWARD TRAINING CENTER, COMMON GROUND SENIOR
SERVICES, AND CATHOLIC CHARITIES OF THE DIOCESE OF STOCKTON, AND
AUTHORIZING THE EXECUTIVE DIRECTOR TO EXECUTE DOCUMENTS REQUIRED
UNDER FTA SECTION 5310**

WHEREAS, the Stanislaus Council of Governments (StanCOG) is a Regional Transportation Planning Agency and a Metropolitan Planning Organization, pursuant to State and Federal designation; and

WHEREAS, the Federal Transit Administration (FTA) Section 5310 Grant Program was established for meeting the transportation needs of elderly persons and persons with disabilities in areas where public mass transportation services are otherwise unavailable, insufficient, or inappropriate; and

WHEREAS, StanCOG, as the Regional Transportation Planning Agency for Stanislaus County, is required to review the FTA Section 5310 Grant Program Traditional Project applications requesting funds for vehicle and equipment purchases for Federal Fiscal Year (FFY) 2015-17; and

WHEREAS, the project applications, as described in Exhibit A have been evaluated pursuant to the California Transportation Commission (CTC) adopted project-scoring criteria; and

WHEREAS, StanCOG certifies that the projects recommended for funding are consistent with the StanCOG Public Transit – Human Services Coordinated Plan, Regional Transportation Plan, and Federal Transportation Improvement Program.

NOW, THEREFORE BE IT RESOLVED that the StanCOG Policy Board approves the project requests identified on the FFY 2015-17 FTA Section 5310 Regional Project List, submitted by Catholic Charities of the Diocese of Stockton, Howard Training Center, and Common Ground Senior Services, as described in Exhibit A.

BE IT FURTHER RESOLVED that the Executive Director is authorized to make administrative changes as needed, to ensure that the program is implemented in the most efficient and cost effective manner possible.

MEETING DATE: September 20, 2017

BILL ZOSLOCKI, CHAIR

ATTEST:

ROSA DE LEÓN PARK, EXECUTIVE DIRECTOR

FTA Section 5310 Regional Project Priority List

Traditional Project Applications -- Vehicles and Equipment							
Applicant	Project Request	Section I Score	Section II Score	Section III Score	Section IV Score	Total Project Score	Funding Request
HTC	Purchase two (2) small buses	27	15	10	18	70	\$150,000
Common Ground Senior Services	Purchase six (6) minivans	26	16	13	21	76	\$294,000
Expanded Project Applications (Scored by Caltrans)							
Applicant	Project Request	Funding Request					
Common Ground Senior Services	Mobility Management	\$33,157					
Catholic Charities	Operating Assistance	\$265,206					
Expanded Funding Total:						\$398,363	
Traditional Funding Total:						\$444,000	
Combined Funding Total:						\$842,363	



StanCOG

Stanislaus Council of Governments

TO: Social Services Transportation Advisory Council (SSTAC) **Staff Report**
THROUGH: Rosa De León Park, Executive Director **Discussion**

FROM: Elisabeth Hahn, Principal Planner

DATE: August 28, 2017

SUBJECT: 2018 Regional Transportation Plan/Sustainable Communities Strategy
 (RTP/SCS) Update

Recommendation

Consider Information Presented.

Background

Every four years the State of California and the federal government require that regional planning agencies, including StanCOG, update their respective Regional Transportation Plans/Sustainable Communities Strategies (RTP/SCS). In Stanislaus County, the stakeholder driven process of developing and updating the RTP/SCS is referred to as “Valley Vision Stanislaus”. The RTP/SCS for Stanislaus County was last updated in 2014. The 2018 update must be completed before October 2018.

The Regional Transportation Plan is the region’s 25-year, financially-constrained blueprint for future transportation improvements and investments based on specific transportation goals and objectives defined by StanCOG with input from the public and its member agencies. A successful RTP should help promote the safe and efficient management, operation and development of an intermodal transportation system including roadways, transit, goods movement facilities, bicycle/pedestrian improvements and aviation.

Transportation helps shape a region’s economic health and quality of life; it influences the pattern of growth and economic activity through accessibility to land. Transportation also affects other public policy issues such as air quality, affordable housing, and public safety. The RTP is more than a mere listing of highway and transit projects to be pursued over 25 years; it requires developing strategies for operating, maintaining, and financing the region’s transportation system in such a way as to advance the region’s long term goals.

consider the projections.

Should you have any questions regarding this staff report, please contact Elisabeth Hahn, Principal Planner, by phone at (209) 525-4632 or via e-mail at ehahn@stancog.org



TO: Social Services Transportation Advisory Council

THROUGH: Rosa De León Park, Executive Director

FROM: Elisabeth Hahn, Principal Planner
Stephen Hanamaikai, Associate Planner

DATE: August 23, 2017

SUBJECT: Transportation Development Act Amendment Update

Staff Report
Discussion

Background

The Transportation Development Act (TDA) provides funds for capital purchases and operating for public transportation services. Funds are generated through local sales tax revenues that are collected by the state and returned to the local agencies through state-identified Regional Transportation Planning Agencies, such as the Stanislaus Council of Governments (StanCOG).

TDA law establishes a formula for transit operators to measure how much of their funding comes from ticket sales, referred to as the farebox recovery ratio (FRR). In order to receive the full allocation of TDA funds available to a transit operator, a minimum FRR must be achieved. Operators of fixed route transit serving an urbanized area within an urbanized county (i.e. a county with a population of 500,000 or more, as determined through the decennial census), are required to meet a FRR of no less than 20%. Operators of fixed route transit that serve both urban and rural areas within an urbanized county are allowed to have a blended FRR, as determined by the RTPA, with a minimum FRR of 10%. FRR for services exclusive to senior and disabled persons, such as dial-a-ride (DAR), can be no less than 10%. Penalties which decrease the amount of TDA funds available to a transit operator are applied when the required FRR is not met. In the 2010 decennial census, Stanislaus County became an urbanized county as its population increased above the 500,000 threshold to 515,334. As such, current FRR's for providers of fixed-route transit in Stanislaus County are as follows:

- Modesto Area Express (MAX): 20% (*urban*)
- Stanislaus Regional Transit (StaRT): 15% (*urban-rural blend*)
- Turlock Transit (TT): 20% (*urban*)
- Ceres Area Transit (CAT): 20% (*urban*)

Achieving the 20% FRR required of transit operators in urbanized counties has proven to be challenging. Transit operators in the Stanislaus Region have employed various strategies in an effort to meet the required FRR; however meeting the required FRR remains an issue.

In May and July of 2017, StanCOG staff met with the transit operators in the county to discuss the possibility of an amendment to the TDA which would provide StanCOG the flexibility to set a FRR that is more representative of our county population density and historical development patterns, thus allowing transit operators to provide service to the diverse communities in Stanislaus County without being penalized for not meeting the current 20% FRR. The preliminary proposed TDA amendment language, detailed in the discussion section below, has been drafted and circulated amongst the transit managers for further consideration.

In July 2017, staff met with the office of Senator Anthony Cannella's staff to discuss his support for the proposed TDA amendment. His legislative staff requested that StanCOG provide information relating to the history of other successful amendments to the TDA. StanCOG staff reached out to the Sacramento Area Council of Governments (SACOG), to discuss the history of their amendment to the TDA, which allowed for SACOG to set a combined FRR for all operators in Sacramento County. The information gathered from these discussions will be provided to Senator Cannella's staff.

Discussion

In the 2000 decennial census, the City of Galt in Sacramento County was identified to be within a newly designated urbanized area, requiring it to increase its FRR from 10% to 20%. Similarly, in the 2010 decennial census Stanislaus County was identified as an urbanized county, thus requiring operators serving the urbanized areas in the county to increase FRR from 15% to 20%. The increase in county-wide population is not necessarily indicative of an increase in population density, which is a primary factor of the transit ridership that allows for the achievement of the required 20% FRR. The preliminary proposed amendment to the TDA identifies two approaches to achieving FRR: one for fixed route transit (paragraph 1), and one for DAR (paragraph 2):

In determining whether there is compliance with Section 99268.1, 99268.2, 99268.3, 99268.4, or 99268.9 for each individual operator serving the area within the jurisdiction of the Stanislaus Council of Governments, the Stanislaus Council of Governments shall take into account population density, based on population estimates provided by the California Department of Finance, when that determination is made. Notwithstanding any other provision of this article, the fare recovery ratio for each individual operator within the jurisdiction of the Stanislaus Council of Governments shall be set at a minimum of 15 percent.

In determining whether there is compliance with Section 99268.5, the fare recovery ratio for each individual operator within the jurisdiction of the Stanislaus Council of Governments shall be set at a minimum of 10 percent.

This staff report was developed prior to further discussions with the transit managers on August 28, 2017. Additional details of that discussion will be provided when this staff report is presented to the StanCOG committees.

Should you have any questions regarding this staff report, please contact Stephen Hanamaikai, Associate Planner, at 209-525-4646 or via e-mail at shinamaikai@stancog.org